## **2021 MDMDA SB 190 Support.pdf** Uploaded by: Bagwell, Ashlie



### TESTIMONY ON BEHALF OF THE MARYLAND MEDICAL DISPENSARY ASSOCIATION

Senate Bill 190—Firearms-Right to Purchase, Possess and Carry-Use of Medical Cannabis

### **SUPPORT**

Senate Judicial Proceedings Committee January 20, 2021

The Maryland Medical Dispensary Association (MDMDA) was established in May, 2017 in order to promote the common interests and goals of the Medical Cannabis Dispensaries in Maryland. MDMDA advocates for laws, regulations and public policies that foster a healthy, professional and secure medical cannabis industry in the State. MDMDA works on the State and local level to advance the interests of licensed dispensaries as well as to provide a forum for the exchange of information in the Medical Cannabis Industry.

Senate Bill 190 specifies that a person may not be denied the right to purchase, possess, or carry a firearm simply because he or she is a qualifying patient in Maryland's medical cannabis program. The MDMDA strongly believes that Marylanders should not have to choose between owning a legal firearm and accessing medication.

For this simple and straightforward reason, we urge the Senate Judicial Proceedings Committee to vote favorably on Senate Bill 190.

## **SB0190 Firearms medical cannabis.pdf** Uploaded by: Britt, Adiena

### SB0190 Firearms – Right to Purchase, Possess, and Carry – Use of Medical Cannabis

Stance: Support

<u>Testimony</u>: My name is Adiena C. Britt from the 45<sup>th</sup> Legislative District of Baltimore City. With the legalization of Medicinal Cannabis being enacted in our state, I feel it is wrong to exclude persons who have a prescription for it to be prohibited from purchasing, possessing, and/or carrying a firearm. This same stipulation isn't on the books for consumers of alcohol, so why should it be the case with medical cannabis? I feel that this substance is still being demonized within our law systems, and is improperly categorized Nationally. Please allow this bill to pass through readers, and be brought before the full legislature for enactment into law.

Thank you.

## **SB0190 Firearms medical cannabis.pdf** Uploaded by: Britt, Adiena

### SB0190 Firearms – Right to Purchase, Possess, and Carry – Use of Medical Cannabis

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Thank you.

Adiena C. Britt

6014 Old Harford Rd. Baltimore, MD 21214

# **Testimony SB0190.pdf**Uploaded by: Schablein, Jared Position: FAV

Firearms – Right to Purchase, Possess, and Carry – Use of Medical Cannabis

**Bill Sponsor:** Senator Hough

**Committee:** Judicial Proceedings

**Organization Submitting:** Lower Shore Progressive Caucus

**Person Submitting:** Jared Schablein, Chair of the LSPC

**Position: FAVORABLE** 

I am submitting this testimony in favor of SB0190 on behalf of the Lower Shore Progressive Caucus. The Caucus is a political and activist organization on the Eastern Shore, unaffiliated with any political party, committed to empowering working people by building a Progressive movement on the Lower Eastern Shore. It is a top priority of the Lower Shore Progressive Caucus and our members to legalize Marijuana and protect the rights of those who choose to smoke it. That is why our organization strongly supports

SB0190.

Our current law that prohibits users of medical cannabis from their second amendment rights is nothing

short of unconstitutional and discriminatory. By prohibiting individuals from purchasing, possessing, and

carrying a firearm solely because they are prescribed medical cannabis puts our residents into a horrible

dilemma. A dilemma where they must choose whether or not they will keep their second amendment

rights or take medicine prescribed to them by a doctor to treat whatever health issues they might be

facing. When in reality they shouldn't have to choose at all.

It is for these reasons the Lower Shore Progressive Caucus supports this bill and recommends a

**FAVORABLE** report in committee.

## **OPD Written Statement\_SB190\_Support.pdf** Uploaded by: Williams, Krystal



### POSITION ON PROPOSED LEGISLATION

Bill: SB 0190 Criminal Law – Firearms-Right to Purchase, possess, and Carry- Use of

**Medical Cannabis** 

Position: Favorable

Date: January 20, 2021

The Maryland Office of the Public Defender respectfully requests that the Committee issue a favorable report on Senate Bill 190.

Senate Bill 190 would provide medical marijuana patients with the same rights as their fellow Maryland residents. This bill would ensure that individuals do not lose their right to purchase, possess, or carry a firearm, and are thus not subject to unnecessary and potential criminalization for merely registering as a legal medical marijuana patient. While Maryland has strong laws for possessing firearms, those laws aren't strengthened by preventing medical marijuana patients from lawfully possessing firearms. Rather this law is in line with additional laws and legislative efforts collectively aimed at decriminalizing and preventing the criminalization of individuals who may possess and use marijuana.

For these reasons, the Maryland Office of the Public Defender urges a favorable report on Senate Bill 190.

## MSI Testimony on SB 190 AND HB 415 medical marijua Uploaded by: Pennak, Mark

Position: INFO



President Mark W. Pennak

January 20, 2021

## WRITTEN TESTIMONY OF MARK W. PENNAK, PRESIDENT, MARYLAND SHALL ISSUE, AS INFORMATION WITH RESPECT TO SB 190 AND HB 415

I am the President of Maryland Shall Issue ("MSI"). Maryland Shall Issue is an all-volunteer, non-partisan organization dedicated to the preservation and advancement of gun owners' rights in Maryland. It seeks to educate the community about the right of self-protection, the safe handling of firearms, and the responsibility that goes with carrying a firearm in public. I am also an attorney and an active member of the Bar of the District of Columbia and the Bar of Maryland. I retired from the United States Department of Justice, where I practiced law for 33 years in the Courts of Appeals of the United States and in the Supreme Court of the United States. I am an expert in Maryland Firearms Law and the law of self-defense. I am also a Maryland State Police certified handgun instructor for the Maryland Wear and Carry Permit and the Maryland Handgun Qualification License ("HQL") and a certified NRA instructor in rifle, pistol and personal protection in the home and outside the home and muzzle loading. I appear today as President of MSI to provide information with respect to SB 190 and HB 415.

While different (HB 415 is more extensive), both bills provide that "a person may not be denied the right to purchase, possess, or carry a firearm under this title solely on the basis that the person" is authorized to use medical cannabis under title 13, subtitle 33 of the Health – General Article of Maryland law. Like similar bills in the past, MSI takes no position with respect to the merits of these bills. However, as before, we do wish to point out some legal realities for purposes of informing the debate on these bills.

With the recent changes in Maryland law concerning medical marijuana, see MD Code, Health - General, § 13-3304 et seq., and the push to legalize the use of marijuana in Maryland, a recurring issue is how such marijuana use would affect Second Amendment rights. The short answer is that it may well act to abrogate those rights by (1) barring a FFL from selling a firearm to such a user and (2), by making such a user a prohibited person under federal law.

- 1. As to FFLs, the pertinent statutory provision under federal law is 18 U.S.C. 922(d)(3), which provides:
- (d) It shall be unlawful for any person to sell or otherwise dispose of any firearm or ammunition to any person knowing or having reasonable cause to believe that such person--

\* \* \*

(3) is an unlawful user of or addicted to any controlled substance (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802));

The ATF has issued a bulletin to all Federal Firearms Licensees that advises FFLs that "if you are aware that the potential transferee is in possession of a card authorizing the possession and use of marijuana under State law, then you have 'reasonable cause to believe' that the person is an unlawful user of a controlled substance." See Open Letter to All Federal Firearms Licensees, Sept. 21, 2011, available at <a href="www.atf.gov/file/60211/download">www.atf.gov/file/60211/download</a>. That means that the FFL (or any other person with such knowledge) is prohibited from selling a firearm to such a person with a medical marijuana card. This ATF prohibition has been sustained in federal court. Wilson v. Lynch, 835 F.3d 1083, 1093 (9th Cir. 2016), cert. denied, 137 S.Ct. 1396 (2017).

Moreover, the latest version of Federal Form 4473 (attached hereto in relevant part) continues to expressly ask if the purchaser is "an unlawful user of . . . any controlled substance" and states in bold type: "Warning: The use or possession of marijuana remains unlawful under Federal law regardless of whether it has been legalized or decriminalized for medicinal or recreational purposes in the state where you reside." A false statement or answer on Form 4473 is federal felony under 18 U.S.C. 922(a)(6) (barring material misrepresentations "in connection with the acquisition" of a firearm). See *Abramski v. United States*, 134 S.Ct. 2259 (2014). A violation of Section 922(a)(6) is punishable by up to 10 years in prison. See 18 U.S.C. 924(a)(2).

- 2. As to becoming a disqualified person, under federal law, a user of marijuana is a disqualified person under 18 U.S.C. 922(g)(3) which states:
- (g) It shall be unlawful for any person--
- (3) who is *an unlawful user* of or addicted to any controlled substance (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)); to ship or transport in interstate or foreign commerce, or possess in or affecting commerce, any firearm or ammunition; or to receive any firearm or ammunition which has been shipped or transported in interstate or foreign commerce." (Emphasis added).

A violation of Section 922(d)(3) or Section 922(g)(3) is a federal felony, punishable with up to 10 years in prison. See 18 U.S.C. 924(a)(2). Both of these provisions define the term "unlawful user" by reference to the Controlled Substances Act, a federal law. A "controlled substance" under federal law specifically includes marijuana as marijuana is expressly classified as a Schedule I controlled substance under the Controlled Substances Act, 21 U.S.C. § 812(c). See also ATF regulations 27 C.F.R. § 478.11. **Any** use of marijuana makes a person an "unlawful user" under that federal law. **Period**.

Indeed, while the medical marijuana law of Maryland permits the use of marijuana under the circumstances specified in that law, the mere possession of marijuana in Maryland remains otherwise illegal in any other circumstance. See *Robinson v. State*, 451 Md. 94 (2017). That is so even though possession of small amounts of marijuana has also been decriminalized in Maryland. See *Robinson*, 451 Md. at 98 ("Simply put, decriminalization is not synonymous with legalization, and possession of marijuana remains unlawful."). Under the Supremacy Clause of the Constitution,

Article VI, Clause 2, these federal law provisions cannot be abrogated by State law. And they cannot be simply ignored, if only because every purchaser of a firearm from a FFL must fill out ATF Form 4473. As noted above, a false statement in filling out that form is a felony.

It is important to note that for years Congress has adopted an appropriations rider that prohibits the Department of Justice from spending funds to "prevent" the "implementation" of State medical marijuana laws. See, e.g., Consolidated Appropriations Act, 2016, Pub. L. No. 114-113, § 542, 129 Stat. 2242, 2332-33 (2015) (also known as the Rohrabacher–Blumenauer amendment). *McIntosh v. United States*, 833 F.3d 1163 (9th Cir. 2016). That amendment has been reenacted since then as an appropriations rider. This amendment was renewed and signed into law on December 27, 2020, effective through September of 2021. Consolidated Appropriations Act, 2021, PL 116-260, 134 Stat 1182 §531 (Dec. 27, 2020). As it is only an appropriation provision that prohibits the expenditure of the appropriated funds for these enforcement purposes, the prohibition must be renewed annually to remain effective. The underlying conduct (possession of marijuana) remains a federal crime.

Specifically, the enforcement bar imposed by this rider only extends to the expenditure of funds for prosecutions that "prevent" the "implementation" of medical marijuana laws. See *United States v. Nixon*, 839 F.3d 885 (9th Cir. 2016) (holding that the appropriations rider does not impact the ability of a federal district court to restrict a defendant's use of medical marijuana as a condition of probation). It does not address enforcement of federal gun laws, such as 18 U.S.C. §922, or ATF regulation of FFLs. See *United States v. Bellamy*, 682 Fed. Appx. 447 (6th Cir. 2017) (sustaining a felon-in-possession conviction under 18 U.S.C. § 922(g)(3) for possession of a gun while being a user of medical marijuana). Enforcement of such gun laws does not "prevent" the "implementation" of medical marijuana laws; it simply means that medical marijuana users may not possess or purchase firearms. See McIntosh, 833 F.3d at 1178 (the rider "prohibits the federal government only from preventing the implementation of those specific rules of state law that authorize the use, distribution, possession, or cultivation of medical marijuana"). Congress could restore funding tomorrow (or the appropriation rider could lapse) and the government could then prosecute individuals who committed offenses while the government lacked funding. See McIntosh, 833 F.3d at 1179 n.5. The federal government can prosecute such offenses for up to five years after they occur. See 18 U.S.C. § 3282.

The question the Committee should ask itself is whether passage of this bill might mislead medical marijuana users into thinking that they may use and possess medical marijuana without any fear of losing their gun rights. Under federal law, that is not an assurance that the State is in a position to accord. For example, on a practical level, this bill, if enacted into law, could easily fool something into expending time and resources to acquire an HQL from the State Police only to find that all that time and money was wasted when the dealer refuses to complete the sale because the person cannot honestly complete ATF Form 4473. That has actually happened. The HQL is useless.

Sincerely,

Mark W. Pennak

President, Maryland Shall Issue, Inc. mpennak@marylandshallissue.org

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### Firearms Transaction Record

WARNING: The information you provide will be used to determine whether you are prohibited by Federal or State law from receiving a firearm. Certain violations of the Gun Control Act, 18 U.S.C. 921 et. seq., are punishable by up to 10 years imprisonment and/or up to a \$250,000 fine. Any person who exports a firearm without a proper authorization from either the Department of Commerce or the Department of State, as applicable, is subject to a fine of not more than \$1,000,000 and up to 20 years imprisonment.			Transferor's/Seller's Transaction Serial Number (if any)		
Read the Notices, Instructions, and Definitions on thi temporarily conducted from a qualifying gun show or ev qualifies under 18 U.S.C. 922(c). All entries must be here	ent in the same State in which th	e premises is located) unless the transaction			
Section A - Must Be Comp	oleted By Transferor/Seller B	efore Transferee/Buyer Completes Section B			
1.  Manufacturer and Importer (if any)  (If the manufacturer and importer are different, include both.)	2. Model (if designated)	3. Serial Number	7 1	5. diber or Gauge	
1.					
2.					
3.					
6. Total Number of Firearms to be Transferred (Please spell total number e.g., one, two, etc. Do not use numerals.)  7. Check if any part of this transaction is a pawn redemption Record Line Number(s) From Question 1:  8. Check if this transaction is to facilitate a private party transaction.					
9. Transferee's/Buyer's Full Name (If legal name conta	First Name	I followed by "IO" in quotes. If no middle initial or nar Middle Name  able. Cannot be a post office box.)	ne, record 'NMN'	_	
11. Place of Birth U.S. City and State -OR- Foreign Cou	12. Height 13 ntry Ft In	. Weight   14. Sex   15. Birth Date   Male   Month   Day   Female   Non-Binary	Year		
16. Social Security Number (optional, but will help pr	revent misidentification) 17	. Unique Personal Identification Number (UPIN) of Database Identification (AMD ID) (if applicable		ement	
Hispanic or Latino American India Not Hispanic or Latino Asian  19. Country of Citizenship: (Check/List more than United States of America (U.S.A)	n or Alaska Native Black Native Native Other Country/Countries (Spec	of the United States may check U.S.A.)	nite		
20. If you are an alien, record your U.Sissued alien			Tv.	- 151	
	m(s) listed on this form and an ouyer if you are acquiring the annot transfer the firearm(s)	y continuation sheet(s) (ATF Form 5300.9A)? e firearm(s) on behalf of another person. If yo to you. Exception: If you are only picking up a	ou are	No D	
b. Are you under indictment or information in any than one year, or are you a current member of th Justice and whose charge(s) have been referred	e military who has been charg				
c. Have you ever been convicted in any court, including a military court, of a <b>felony</b> , or any other crime for which the judge could have imprisoned you for more than one year, even if you received a shorter sentence including probation?					
d. Are you a fugitive from justice?	ou received a shorter scritche	v motorning probation:			
e. Are you an unlawful user of, or addicted to, marijua Warning: The use or possession of marijuana rem for medicinal or recreational purposes in the state w	ains unlawful under Federal law		minalized		

					Yes	No
f. Have you ever been adjudicated as a mental defective OR	have you ever b	een committed to a menta	l institution?			
g. Have you ever been discharged from the Armed Forces under dishonorable conditions?						
h. Are you subject to a court order, including a Military Protection Order issued by a military judge or magistrate, restraining you from harassing, stalking, or threatening your child or an intimate partner or child of such partner?						
i. Have you ever been convicted in any court of a misdemeanor crime of domestic violence, or are you or have you ever been a member of the military and been convicted of a crime that included, as an element, the use of force against a person as identified in the instructions?						
j. Have you ever renounced your United States citizenship?						
k. Are you an alien illegally or unlawfully in the United States?						
21.l.1. Are you an alien who has been admitted to the United States under a nonimmigrant visa?						
21.1.2. If you are such an alien do you fall within any of the exceptions stated in the instructions? (U.S. citizens/nationals leave 21.1.2. blank)  I certify that my answers in Section B are true, correct, and complete. I have read and understand the Notices, Instructions, and Definitions on A						
4473. I understand that answering "yes" to question 21.a. if I and may also violate State and/or local law. I understand that receiving or possessing a firearm. I understand that a person unless the person answers "yes" to question 21.1.2. and provide written statement, or exhibiting any false or misrepresented id law, and may also violate State and/or local law. I further und profit without a Federal firearms license is a violation of Federal	a person who an who answers "ye es the documenta lentification with lerstand that the	swers "yes" to any of the os" to question 21.1.1. is pro tion required in 26.d. I al respect to this transaction	questions 21.b. to hibited from re so understand to is a crime pun	through 21.k. is pu ceiving or possess hat making any fa ishable as a felony	ohibited from ing a firearm alse oral or y under Fede	n, eral
22. Transferee's/Buyer's Signature 23. Certification Date					Year	
Section C - Must Be Completed I	By Transferor/So	eller Prior To The Trans	fer Of The Fire	arm(s)		
24. Category of firearm(s) to be transferred (check or mark all		25. If sale or transfer is a			:	
Handgun Long Gun Other Firearm (frame, receiver, etc.) Name of Function:			. ,.			
shotgun) City, State:				ng military ID.)		
Issuing Authority and Type of Identification Number on Identification  26.b. Supplemental Government Issued Documentation (if identification documentation)				l'ear		
26.c. Official Military Orders Establishing Permanent Change PCS Base/City and State:	PCS Effe	ctive Date:	PCS Order Nu			
26.d. Exception to the Nonimmigrant Alien Prohibition: If the exception to the prohibition and attach a copy to this ATI		r answered "yes" to 21.1.2	. record the typ	e of documentation	n showing t	ne
27.a. Date the transferee's/buyer's identifying information in Stransmitted to NICS or the appropriate State agency:  Month Day Year	Section B was	27.b. The NICS or State	transaction nun	nber (if provided)	was:	
27.c. The response initially provided by NICS or the appropriate State agency was:    Proceed			Overturned			
27.e. After the firearm was transferred, the following response (date).			State agency (in	applicable) on:		
27.f. Name and Brady identification number of the NICS	examiner. (opti-	onal) 27.g. Name of FFI	Employee Co	mpleting NICS ch	eck. (option	al)
(name) (number)						
28. No NICS check is required because a background c the NFA firearm(s), as reflected on the approved NF		eted during the NFA appro	val process on	the individual who	will receive	à